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WILLATOOK WIND FARM

### Planning Application Report

### Appendix L Shadow Flicker

APRIL 2022



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WILLATOOK WIND FARM

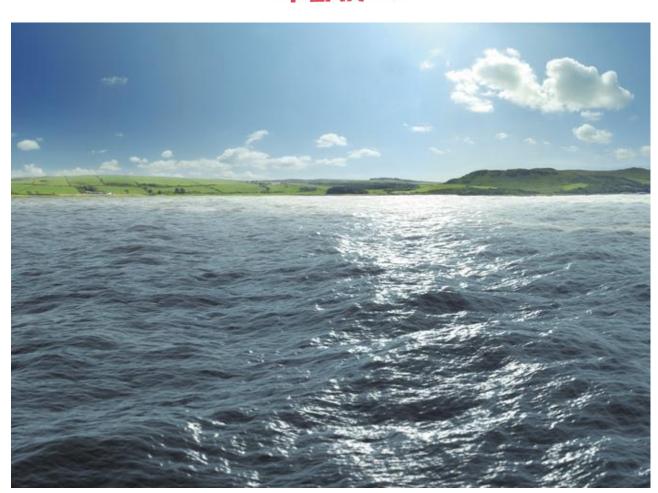
# Shadow Flicker and Blade Glint Assessment

Willatook Wind Farm Pty Ltd

Report No.: 10286402-AUME-R-01-F

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ADVERTISED PLAN





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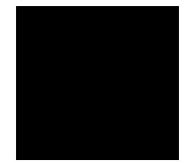
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Wind Farm Shadow Flicker and Blade Glint Assessment



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Α	23 Mar 2021	First issue – DRAFT			
В	26 Apr 2021	Incorporate changes to proposed turbine layout and revisions to report from Proponent feedback			
С	29 Apr 2021	Further changes incorporated based on Proponent feedback			
D	1 Oct 2021	Updated shadow flicker results based on revised layout and further changes incorporated based on Proponent feedback			
E	1 Oct 2021	Further changes incorporated based on Proponent feedback			
F	2 Mar 2022	Updated shadow flicker results based on revised layout and dwelling details			





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#### **EXECUTIVE SUMMARY**

DNV has been commissioned by Willatook Wind Farm Pty Ltd ("the Proponent") to independently assess the expected annual shadow flicker durations in the vicinity of the proposed Willatook Wind Farm ("the Project") in Victoria. The results of the shadow flicker assessment are described in this document.

#### **Background and methodology**

DNV has assessed the expected annual shadow flicker durations for the Project in accordance with the Victorian Planning Guidelines [1], which are referenced in clauses 19.01-2S and 52.32-5 of the Victoria Planning Provisions [2]. For the purposes of this assessment, DNV has also considered the guidance and recommendations given in the Draft National Guidelines [3]. The methodology used in this study has been informed by these guidelines and various standard industry practices.

The Victorian Planning Guidelines recommend a shadow flicker limit of 30 hours per year in the area immediately surrounding a dwelling. In addition, the Draft National Guidelines recommend limits of 30 hours per year on the theoretical shadow flicker duration, and 10 hours per year on the actual shadow flicker duration.

A Project layout consisting of 59 wind turbines with a maximum proposed rotor diameter of 190 m and tip height of 250 m has been considered. 59 dwellings have been identified within 2900 m of the Project. 21 of these dwellings are stakeholder dwellings belonging to wind farm host landowners or landowners who have entered into a formal agreement with the Proponent, of which 6 are dilapidated dwellings. The remaining 38 dwellings are non-stakeholder dwellings, of which 2 are dilapidated dwellings.

The theoretical shadow flicker durations at dwellings in the vicinity of the Project have been determined using a purely geometric analysis. The actual shadow flicker duration likely to be experienced at each dwelling has also been predicted by estimating the possible reduction in shadow flicker due to turbine orientation and cloud cover.

#### **Assessment results**

The results of the shadow flicker assessment are summarised in Table 4.

Based on this assessment, a number of dwellings are expected to experience some high intensity shadow flicker, meaning shadow flicker of at least a moderate level of intensity or above, which is expected to occur up to a distance of around 10 rotor diameters from the wind farm.

A total of 24 dwellings are predicted to experience some high intensity shadow flicker, of which 13 are stakeholder dwellings and 11 are non-stakeholder dwellings.

Out of the 13 stakeholder dwellings predicted to experience some high intensity shadow flicker, 11 are predicted to experience theoretical shadow flicker durations above the recommended limit of 30 hours per year within 50 m of the dwelling. When considering the likely reduction in duration due to cloud cover and rotor orientation, the predicted actual shadow flicker durations within 50 m of the same 11 dwellings are predicted to be above the recommended limit of 10 hours per year.

Out of the 11 non-stakeholder dwellings predicted to experience some high intensity shadow flicker, none are predicted to experience theoretical or actual shadow flicker durations above the recommended limits of 30 and 10 hours per year respectively within 50 m of the dwelling.

The calculation of the predicted actual shadow flicker duration does not take into account other potential reductions due to low wind speed, vegetation, or other shielding effects around each house in calculating the number of shadow flicker hours.

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However, it should be noted that the 50 m area surrounding some stakeholder dwellings is expected to experience very high theoretical shadow flicker durations, with several cases of high intensity shadow flicker of more than 100 hours per year and, in two cases, over 700 hours per year.

The Proponent has advised that "commercial arrangements have been entered into with stakeholders recognising impacts from the wind farm (including shadow flicker)" and that they are "committed to conducting further work with stakeholders to develop specific measures to limit shadow flicker".

It is understood that the Proponent is committed to meeting an *actual* shadow flicker limit of 30 hours per year for stakeholder dwellings and that this is specified in the legal agreement between those landowners and the Proponent [4, 5]. This commitment may reduce shadow flicker durations for at least one of the stakeholder dwellings, however the shadow flicker durations at some dwellings may remain high.

It is likely that some form of mitigation, potentially involving turbine curtailment, will be required to limit shadow flicker durations so that the Project adheres to contractual limits.

The effects of shadow flicker may be reduced through a number of mitigation options such as the removal or relocation of turbines, the use of smaller turbines, installation of screening structures or planting of trees to block shadows cast by the turbines, or the use of turbine control strategies which shut down turbines when shadow flicker is likely to occur. It should be noted that if implementing turbine curtailments as a component of the shadow flicker mitigation strategy, this will likely result in a reduction in the energy output of the wind farm.

It should be noted the turbine configuration parameters (namely hub height and rotor diameter) used in the modelling, as advised by the Proponent, are representative of a worst-case scenario and the actual hub height and rotor diameter may be smaller. In the event that a turbine with smaller dimensions is selected, the shadow flicker durations at some dwellings are also likely to be lower than reported. DNV understands that the Proponent plans to prepare an updated shadow flicker assessment once turbine selection and detailed design (including micro-siting) have been conducted [5].

In order that blade glint is not an issue for the wind farm, it is recommended that the turbine blades are coated with a non-reflective paint.





#### 1 INTRODUCTION

Willatook Wind Farm Pty Ltd ("the Proponent") has commissioned DNV to independently assess the expected annual shadow flicker durations in the vicinity of the proposed Willatook Wind Farm ("the Project") in western Victoria. The results of this work are reported here. This document has been prepared in accordance with DNV proposal L2C-212273-AUME-P-01 Issue A, dated 10 February 2021, and is subject to the terms and conditions in that agreement.

This assessment evaluates the shadow flicker durations in the vicinity of the Project for the current proposed turbine layout [6] and configuration in general accordance with the Policy and Planning Guidelines for Development of Wind Energy Facilities in Victoria (Victorian Planning Guidelines) prepared by the Victorian Department of Environment, Land, Water and Planning in July 2021 [1]. For the purpose of this assessment, DNV has also considered the guidance and recommendations given in the National Wind Farm Development Guidelines – Draft (Draft National Guidelines) prepared by the Environment Protection and Heritage Council (EPHC) in July 2010 [3].





#### 2 DESCRIPTION OF THE SITE AND PROJECT

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#### 2.1 The site

The proposed Willatook Wind Farm ("the Project") is located approximately 35 km north-west of Warrnambool and 190 km west of Geelong. An overview of the site location is presented in Figure 2.

The terrain on and around the site is relatively flat, and consists mostly of farmland, with significant plantation areas south-west of the site. A digital elevation model (DEM), extending approximately 10 km from the site, was derived from publicly available SRTM1 data [7].

#### 2.2 The project

#### 2.2.1 Proposed wind farm layout

The Project is proposed to consist of 59 wind turbines [6]. A map of the site with the proposed turbine layout is shown in Figure 3, and the coordinates of the proposed turbine locations are given in Table 1.

As requested by the Proponent, DNV has modelled the shadow flicker based on a hypothetical turbine model with a rotor diameter of 190 m and a maximum upper tip height of 250 m [8]. The maximum blade chord length for the hypothetical turbine, defined as the dimension through the thickest part of the blade, is 5 m [8].

#### 2.2.2 Shadow receptor locations

A list of dwellings neighbouring the wind farm was provided to DNV by the Proponent [9]. The coordinates of those 59 dwellings within 2900 m of proposed turbine locations (which corresponds to 15 times the maximum proposed rotor diameter plus 50 m) are presented in Table 2.

Out of the 59 dwellings which have been identified within 2900 m of the Project:

- 21 are stakeholder dwellings belonging to wind farm host landowners or landowners who have entered into a formal agreement with the Proponent, of which 6 are dilapidated dwellings 1; and
- 38 are non-stakeholder dwellings, of which 2 are dilapidated dwellings 1.

It is understood from the Proponent that commercial arrangements have been entered into with stakeholders recognising impacts from the wind farm (including shadow flicker) [10].

DNV has modelled all listed dwellings including dilapidated dwellings, as advised by the Proponent<sup>1</sup> [11]. However, DNV has assumed that the dilapidated dwellings will not be inhabited following construction of the wind farm. Dwellings situated more than 2900 m from turbine locations are considered unlikely to be impacted by shadow flicker, as discussed further in Sections 3.1 and 4.1. It should be noted that the scope of the current work did not include a comprehensive survey of sensitive land uses and building locations in the area, and so DNV is relying on information provided by the Proponent.



<sup>1</sup> Dwellings were identified by the Proponent by reviewing aerial imagery and cadastral information, combined with ground truthing.





#### 3 REGULATORY REQUIREMENTS

#### 3.1 Shadow flicker

The Victoria Planning Provisions [9], particularly clause 52.32, and the Victorian Planning Guidelines [1], which are referenced in clauses 19.01-2S and 52.32-5 of the Victoria Planning Provisions, guide the development of wind energy facilities in Victoria. In relation to shadow flicker, the Victorian Planning Guidelines currently state:

"The shadow flicker experienced immediately surrounding the area of a dwelling (garden fenced area) must not exceed 30 hours per year as a result of the operation of the wind energy facility."

The Victorian Planning Guidelines also include the following example permit condition:

"Shadow flicker from the wind energy facility must not exceed 30 hours per annum at any preexisting dwelling (insert date), unless an agreement has been entered into with the relevant landowner waiving this requirement. The agreement must be in a form that applies to the land comprising a pre-existing dwelling for the life of the wind energy facility, to the satisfaction of the responsible authority, and must be provided to the responsible authority upon request."

Although the Victorian Planning Guidelines state that "[t]he seasonal duration of [shadow flicker] can be calculated from the geometry of the machine and the latitude of the site [and] modelled in advance", they do not provide detailed methodologies for these calculations.

Given that the Victorian Planning Guidelines do not provide a methodology for modelling shadow flicker impacts, DNV considers that the Draft National Guidelines [3] are also relevant. In relation to shadow flicker, the Draft National Guidelines include recommendations for shadow flicker limits relevant to wind farms in Australia and advice and methodologies for assessing shadow flicker durations.

The Draft National Guidelines recommend that the modelled theoretical shadow flicker duration should not exceed 30 hours per year, and that the actual or measured shadow flicker duration should not exceed 10 hours per year. The guidelines also recommend that the shadow flicker duration at a dwelling be assessed by calculating the maximum shadow flicker occurring within 50 m of the centre of a dwelling.

As details of the 'garden fenced area' for a dwelling are not readily available, DNV assumes that the evaluation of the maximum shadow flicker duration within 50 m of a dwelling (as required by the Draft National Guidelines) is similar to assessing shadow flicker durations within the 'garden fenced area'. In most cases this approach is expected to be adequate, however it is acknowledged that, in rural areas, the 'garden fenced area' may extend beyond 50 m from a dwelling.

These limits are assumed to apply to a single dwelling, and it is noted that there is no requirement under either the Victorian Planning Guidelines or the Draft National Guidelines to assess shadow flicker durations at locations other than in the vicinity of dwellings.

The Draft National Guidelines also provide background information, a proposed methodology, and a suite of assumptions for assessing shadow flicker durations in the vicinity of a wind farm.

The impact of shadow flicker is typically only significant up to a distance of around 10 rotor diameters from a turbine [12] or approximately 1200 m to 1900 m for modern wind turbines (which typically have rotor diameters of 120 m to 190 m). Beyond this distance limit the shadow is diffused such that the variation in light levels is not likely to be sufficient to cause annoyance. This issue is discussed in the

Draft National Guidelines where it is stated that:

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"Shadow flicker can theoretically extend many kilometres from a wind turbine. However, the intensity of the shadows decreases with distance. While acknowledging that different individuals have different levels of sensitivity and may be annoyed by different levels of shadow intensity, these guidelines limit assessment to moderate levels of intensity (i.e., well above the minimum theoretically detectable threshold) commensurate with the nature of the impact and the environment in which it is experienced."

The Draft National Guidelines therefore suggest a distance equivalent to 265 times the maximum blade chord as an appropriate limit, which corresponds to approximately 1000 m to 1600 m for modern wind turbines (which typically have maximum blade chord lengths of 4 m to 6 m).

For the purposes of this assessment, DNV has considered the guidance and recommendations given in both the Victorian Planning Guidelines and the Draft National Guidelines in relation to shadow flicker.

#### 3.2 Blade glint

The Draft National Guidelines provide guidance on blade glint and state that:

"The sun's light may be reflected from the surface of wind turbine blades. Blade Glint has the potential to annoy people. All major wind turbine manufacturers currently finish their blades with a low reflectivity treatment. This prevents a potentially annoying reflective glint from the surface of the blades and the possibility of a strobing reflection when the turbine blades are spinning. Therefore the risk of blade glint from a new development is considered to be very low."





#### 4 ASSESSMENT METHODOLOGY

#### 4.1 Shadow flicker

#### 4.1.1 Overview

Shadow flicker may occur under certain combinations of geographical position and time of day, when the sun passes behind the rotating blades of a wind turbine and casts a moving shadow over neighbouring areas. When viewed from a stationary position the moving shadows cause periodic flickering of the light from the sun, giving rise to the phenomenon of 'shadow flicker'.

The effect is most noticeable inside buildings, where the flicker appears through a window opening. The likelihood and duration of the effect depends upon a number of factors, including:

- the direction of the property relative to the turbine
- the distance from the turbine (the further the observer is from the turbine, the less pronounced the effect will be)
- the wind direction (the shape of the shadow will be determined by the position of the sun relative to the blades which will be oriented to face the wind)
- the turbine height and rotor diameter
- the time of year and day (the position of the sun in the sky)
- the weather conditions (cloud cover reduces the occurrence of shadow flicker).

Example photographs of wind turbines and associated shadows which have the potential to cause flicker are shown in Figure 1 below.









Figure 1 Examples of wind turbine shadows

#### 4.1.2 Theoretical modelled duration

The theoretical number of hours of shadow flicker experienced annually at a given location can be calculated using a geometrical model which incorporates the sun path, topographic variation over the site area, and wind turbine details such as rotor diameter and hub height.

The wind turbines have been modelled assuming they are spherical objects, which is equivalent to assuming the turbines are always oriented perpendicular to the sun-turbine vector. This assumption will mean the model calculates the maximum duration for which there is potential for shadow flicker to occur, up to a specified distance limit.

In line with the methodology proposed in the Draft National Guidelines, DNV has assessed the shadow flicker at the surveyed house locations and has determined the highest shadow flicker duration within 50 m of each of the provided house location.

Shadow flicker has been calculated at dwellings at heights of 2 m, to represent ground floor windows, and 6 m, to represent second floor windows. The shadow receptors are simulated as fixed points, representing the worst-case scenario, as real windows could be facing a particular direction less affected by shadows cast from the turbines. The shadow flicker calculations for dwelling locations have been carried out with a temporal resolution of 1 minute. The shadow flicker map was generated using a temporal resolution of 5 minutes and a spatial resolution of 10 m to reduce computational requirements to acceptable levels.

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As part of the shadow flicker assessment, it is necessary to make an assumption regarding the maximum length of a shadow cast by a wind turbine that is likely to cause annoyance due to shadow flicker. The UK wind industry considers that 10 rotor diameters is appropriate [12], while the Draft National Guidelines suggest a distance equivalent to 265 times the maximum blade chord as an appropriate limit.

For the current assessment, DNV has applied a maximum shadow length of 10 times the rotor diameter (10D), which corresponds to a distance limit of 1900 m. Under the Draft National Guidelines, this will be conservative for any turbine with a maximum blade chord of less than 7.2 m. Beyond this distance limit, it is assumed that any shadow flicker experienced will be below a "moderate level of intensity" and unlikely to cause annoyance. However, it is recognised that different people have different levels of sensitivity to shadow flicker and may therefore be affected by shadow flicker intensities below the "moderate level of intensity" assumed by this distance limit. To account for this possibility, DNV has also assessed the shadow flicker for an increased distance limit of 15 times the rotor diameter (15D), or 2850 m, which should include shadow flicker below a "moderate level of intensity".

In this report shadow flicker of a moderate level of intensity or above is referred to as "high intensity" shadow flicker, and is expected to occur up to a distance of approximately 10D from the wind farm. Conversely, shadow flicker below a moderate level of intensity is referred to as "low intensity" shadow flicker, and is expected to occur beyond a distance of 10D and up to a distance of approximately 15D from the wind farm.

The model also makes the following assumptions and simplifications:

- there are clear skies every day of the year
- the blades of the turbines are always perpendicular to the direction of the line of sight from the location of interest to the sun
- the turbines are always rotating.

The first two of these items are addressed in the calculation of the predicted actual shadow flicker duration as described in Section 4.1.4. The third item is not considered but is unlikely to have a significant impact on the results. The settings used to execute the model can be seen in Table 3.

To illustrate typical results, an indicative shadow flicker map for a turbine located in a flat area is shown in Figure 4. The geometry of the shadow flicker map can be characterised as a butterfly shape, with the four protruding lobes corresponding to slowing of solar north-south travel around the summer and winter solstices for morning and evening. The lobes to the north of the indicative turbine location result from the summer months and conversely the lobes to the south result from the winter months. The lobes to the west result from morning sun while the lobes to the east result from evening sun. When the sun is low in the sky, the length of shadows cast by the turbine increases, increasing the area around the turbine affected by shadow flicker.

#### 4.1.3 Factors affecting duration

Shadow flicker duration calculated in this manner overestimates the annual number of hours of shadow flicker experienced at a specified location for several reasons, including:

1. The wind turbine will not always be oriented such that its rotor is in the worst-case position (i.e., perpendicular to the sun-turbine vector). Any other rotor orientation will reduce the area of the projected shadow and hence the shadow flicker duration.

The wind speed frequency distribution or wind rose at the site can be used to determine probable turbine orientation and to calculate the resulting reduction Tihis haddow files and determine probable

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2. The occurrence of cloud cover has the potential to significantly reduce the number of hours of shadow flicker.

Cloud cover measurements recorded at nearby meteorological stations may be used to estimate probable levels of cloud cover and to provide an indication of the resulting reduction in shadow flicker duration.

- 3. Aerosols (moisture, dust, smoke, etc.) in the atmosphere have the ability to influence shadows cast by a wind turbine.
  - The length of the shadow cast by a wind turbine is dependent on the degree that direct sunlight is diffused, which is in turn dependent on the amount of dispersants (humidity, smoke, and other aerosols) in the path between the light source (sun) and the receiver.
- 4. The modelling of the wind turbine rotor as a sphere rather than individual blades results in an overestimate of shadow flicker duration.
  - Turbine blades are of non-uniform thickness with the thickest part of the blade (maximum chord) close to the hub and the thinnest part (minimum chord) at the tip. Diffusion of sunlight, as discussed above, results in a limit to the maximum distance that a shadow can be perceived. This maximum distance will also be dependent on the thickness of the turbine blade, and the human threshold for perception of light intensity variation. As such, a shadow cast by the blade tip will be shorter than the shadow cast by the thickest part of the blade.
- 5. The analysis does not consider that when the sun is positioned directly behind the wind turbine hub, there is no variation in light intensity at the receiver location and therefore no shadow flicker.
- 6. The presence of vegetation or other physical barriers around a shadow receptor location may shield the view of the wind turbine, and therefore reduce the incidence of shadow flicker.
- 7. Periods where the wind turbine is not in operation due to low winds, high winds, or for operational and maintenance reasons will also reduce the annual shadow flicker duration.

#### 4.1.4 Predicted actual duration

As discussed above in Section 4.1.3, there are a number of factors which may reduce the incidence of shadow flicker that are not taken into account in the calculation of the theoretical shadow flicker duration. An attempt has been made to quantify the likely reduction in shadow flicker duration due to cloud cover and, therefore, produce a prediction of the actual shadow flicker duration likely to be experienced at a receptor.

Cloud cover is typically measured in 'oktas', effectively eighths of the sky covered with cloud. DNV has obtained data from the following Bureau of Meteorology (BoM) stations:

- Hamilton Airport (090173), located approximately 55 km from the site [13]
- Portland (Cashmore Airport) (090171), located approximately 60 km from the site [14].

The number of oktas of cloud cover visible across the sky at these stations is recorded twice daily, at 9 am and 3 pm, and the observations are provided as monthly averages. After averaging the 9 am and 3 pm observations for the stations considered, the results indicate that the average monthly cloud cover in the region ranges between 54% and 69%, and the average annual cloud cover is approximately 64%. This means that on an average day, 64% of the sky in the vicinity of the wind farm is covered with clouds. Although it is not possible to definitively calculate the effect of cloud cover on shadow flicker duration, a

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reduction in the shadow flicker duration proportional to the amount of cloud cover is a reasonable assumption.

Similarly, turbine orientation can have an impact on the shadow flicker duration. The shadow flicker duration is greatest when the turbine rotor plane is approximately perpendicular to a line joining the sun and an observer, and a minimum when the rotor plane is approximately parallel to a line joining the sun and an observer. Wind direction frequency distributions derived from wind measurements at the site were provided by the Proponent [11] and used to estimate the reduction in shadow flicker duration due to rotor orientation. The measured wind rose is shown overlaid on the indicative shadow flicker map in Figure 4. An assessment of the likely reduction in shadow flicker duration due to variation in turbine orientation was conducted on an annual basis.

It should be noted that the method prescribed by the Draft National Guidelines for assessing actual shadow flicker duration recommends that only reductions due to cloud cover, and not turbine orientation, be included. However, DNV considers that the additional reduction due to turbine orientation is appropriate as the projected area of the turbine, and therefore the expected shadow flicker duration, is reduced when the turbine rotor is not perpendicular to the line joining the sun and dwelling. Due to limitations in the availability of suitable cloud cover data, the methodology used in this assessment also deviates somewhat from the method recommended by the Draft National Guidelines for assessing the reduction in shadow flicker due to cloud cover. However, considering the available cloud cover data, the approach described above is deemed to provide a reasonable estimate of the likely impact of cloud cover on the shadow flicker duration.

No attempt has been made to account for vegetation or other shielding effects around each shadow receptor in calculating the shadow flicker duration. Similarly, turbine shutdown has not been considered.

#### 4.2 Blade glint

Blade glint involves the regular reflection of sun off rotating turbine blades. Its occurrence depends on a combination of circumstances arising from the orientation of the nacelle, angle of the blade and the angle of the sun. The reflectiveness of the surface of the blades is also important. Blade glint is not generally a problem for modern wind turbines.

In order for blade glint not to be an issue for the wind farm, it is recommended that the turbine blades are coated with a non-reflective paint.







#### 5 ASSESSMENT RESULTS

#### 5.1 Shadow flicker

Shadow flicker assessments were carried out at all provided dwelling locations, or 'receptors', as outlined in Table 2.

The theoretical and predicted actual shadow flicker durations at all dwellings identified to be affected by shadow flicker are presented in Table 4. The maximum predicted shadow flicker durations within 50 m of these receptors are also presented in this table. Furthermore, the results are shown in the form of shadow flicker maps in Figure 5 and Figure 6. The shadow flicker values presented in these maps represent the worst case between the results at 2 m and 6 m above ground for each modelled grid point.

Based on DNV's modelling, a number of dwellings are predicted to experience some high intensity shadow flicker, meaning generally shadow flicker of at least a moderate level of intensity or above, which is expected to occur up to a distance of around 10 rotor diameters from the wind farm. A total of 24 dwellings are predicted to experience some high intensity shadow flicker, 13 of which are stakeholder dwellings and 11 of which are non-stakeholder dwellings.

Out of the 13 stakeholder dwellings, 11 are predicted to experience theoretical shadow flicker durations within 50 m of the dwelling that exceed the limit recommended by the current guidelines. When considering the likely reduction due to cloud cover and rotor orientation, the predicted actual shadow flicker durations within 50 m of the same 11 stakeholder dwellings are predicted to be above the recommended limit of 10 hours per year.

Out of the 11 non-stakeholder dwellings, none are predicted to experience theoretical or actual shadow flicker durations above the recommended limits of 30 and 10 hours per year respectively within 50 m of the dwelling.

However, it should be noted that the 50 m area surrounding some stakeholder dwellings is expected to experience very high theoretical shadow flicker durations, in several cases high intensity shadow flicker of more than 100 hours per year, and in two cases over 700 hours per year.

The Proponent has advised that "commercial arrangements have been entered into with stakeholders recognising impacts from the wind farm (including shadow flicker)" and that they are "committed to conducting further work with stakeholders to develop specific measures to limit shadow flicker".

It is understood that the Proponent is committed to meeting an *actual* shadow flicker limit of 30 hours per year for stakeholder dwellings and that this is specified in the legal agreement between those landowners and the Proponent [4, 5]. This commitment may reduce shadow flicker durations for at least one of the stakeholder dwellings, however the shadow flicker durations at some dwellings may remain high.

It is likely that some form of mitigation, including turbine curtailments, will likely be required to limit shadow flicker durations so that the Project adheres to contractual limits. Mitigation options are discussed further in Section 5.1.1. It should be noted that if implementing turbine curtailments as a component of the shadow flicker mitigation strategy, this will likely result in a reduction in the energy output of the wind farm.

Beyond the 10D distance limit, it is assumed that any shadow flicker experienced will be of a low intensity and unlikely to cause annoyance. However, it is recognised that different people have different levels of sensitivity to shadow flicker and may therefore be affected by shadow flicker intensities of low intensity assumed to occur beyond this distance limit. To account for this possibility, and although not

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part of the methodology outlined in the Draft National Guidelines, DNV has also assessed the shadow flicker impacts for the Project for an increased distance limit that is intended to include shadow flicker of low intensity. For the purpose of this assessment, to account for low intensity shadow flicker the distance limit has been increased by 50% (to 15D), and the results of this additional assessment are illustrated in the map presented in Figure 5. These results indicate that 15 additional dwellings have the potential to be exposed to low intensity shadow flicker. These dwellings are noted in Table 4.

It should be noted the turbine configuration parameters (namely hub height and rotor diameter) used in the modelling, as advised by the Proponent, are representative of a worst-case scenario and the actual hub height and rotor diameter may be smaller. In the event that a turbine with smaller dimensions is selected, the shadow flicker durations at some dwellings are also likely to be lower than reported. DNV understands that the Proponent plans to prepare an updated shadow flicker assessment once turbine selection and detailed design (including micro-siting) have been conducted [5].

#### 5.1.1 Mitigation Options

The effects of shadow flicker may be reduced through a number of mitigation options such as the removal or relocation of turbines, the use of smaller turbines, installation of screening structures or planting of trees to block shadows cast by the turbines, or the use of turbine control strategies (or shadow flicker protection systems) which shut down turbines when shadow flicker is likely to occur.

Shadow flicker protection systems have been deployed extensively on multiple wind turbines and wind farm sites throughout Europe, however DNV understands that they have not yet been deployed within Australia. The protection system could be used to ensure that shadow flicker durations experienced at affected stakeholder dwellings remain below agreed limits.

Shadow flicker protection systems [15] typically consist of a control module that can calculate whether it is theoretically possible for shadow flicker to occur at a sensitive location, and light sensors to detect whether there is direct sunlight at the site. Examples of typical shadow flicker protection system components can be seen in Figure 7.

Once the maximum permitted shadow flicker exposure duration is exceeded, the wind turbine(s) causing the shadow flicker will be shut down for the duration of the shadow fall. During this period there will be no shadow flicker, however there may still potentially be some form of stationary shadow from the contributing wind turbine(s), depending on the sun position and blade rotation angles. All shadow flicker occurrences and shutdown periods can be recorded. The settings in the shadow flicker shutdown module that determine turbine shutdown periods are customisable depending on parameters such as the position of the sun, meteorological data, time of day and year, wind speed and temperature, etc.

#### 5.2 Blade glint

As discussed in Section 4.2, blade glint is not expected to be an issue for the project provided a non-reflective finish is applied to the wind turbine blades.







#### 6 CONCLUSIONS

A shadow flicker assessment was carried out at all dwelling locations in the vicinity of the Project. For the purpose of this assessment, DNV has considered a layout consisting of 59 turbines with a rotor diameter of 190 m and a tip height of 250 m. The results of the shadow flicker assessment based on this layout configuration are summarised in Table 4.

Based on DNV's modelling, 24 dwellings are predicted to experience some high-intensity shadow flicker, 13 of which are stakeholder dwellings and 11 of which are non-stakeholder dwellings.

Out of the 13 stakeholder dwellings, 11 are predicted to experience theoretical shadow flicker durations within 50 m of the dwelling that exceed the limit recommended by the current guidelines. When considering the predicted actual shadow flicker duration, which takes into account the reduction in shadow flicker due to cloud cover and rotor orientation, the predicted actual shadow flicker durations within 50 m of the same 11 stakeholder dwellings are expected to experience actual shadow flicker durations above the limit recommended in the guidelines.

Out of the 11 non-stakeholder dwellings predicted to experience some high intensity shadow flicker, none are predicted to experience theoretical or actual shadow flicker durations above the recommended limits of 30 and 10 hours per year respectively within 50 m of the dwelling.

However, it should be noted that the 50 m area surrounding some stakeholder dwellings is expected to experience very high theoretical shadow flicker durations; in several cases high intensity shadow flicker of more than 100 hours per year, and in two cases over 700 hours per year.

The Proponent has advised that "commercial arrangements have been entered into with stakeholders recognising impacts from the wind farm (including shadow flicker)" and that they are "committed to conducting further work with stakeholders to develop specific measures to limit shadow flicker".

It is understood that the Proponent is committed to meeting an *actual* shadow flicker limit of 30 hours per year for stakeholder dwellings and that this is specified in the legal agreement between those landowners and the Proponent [4, 5]. This commitment may reduce shadow flicker durations for at least one of the stakeholder dwellings, however the shadow flicker durations at some dwellings may remain high.

It is likely that some form of mitigation, including turbine curtailments, will likely be required to limit shadow flicker durations so that the Project adheres to contractual limits.

The effects of shadow flicker may be reduced through a number of mitigation options such as the removal or relocation of turbines, the use of smaller turbines, installation of screening structures or planting of trees to block shadows cast by the turbines, or the use of turbine control strategies which shut down turbines when shadow flicker is likely to occur. It should be noted that if implementing turbine curtailments as a component of the shadow flicker mitigation strategy, this will likely result in a reduction in the energy output of the wind farm.

It should be noted the turbine configuration parameters (namely hub height and rotor diameter) used in the modelling, as advised by the Proponent, are representative of a worst-case scenario and the actual hub height and rotor diameter may be smaller. In the event that a turbine with smaller dimensions is selected, the shadow flicker durations at some dwellings are also likely to be lower than reported.

In order for blade glint not to be an issue for the wind farm, it is recommended that the turbine blades are coated with a non-reflective paint.

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- [17] "RE: Willatook wind farm," Email from M. Sale (Wind Prospect) to N. Brammer (DNV), 24 February 2022.





Table 1 Proposed turbine layout for the Project site [6]

Turbine ID	Easting <sup>1</sup> [m]	Northing <sup>1</sup> [m]	Base elevation [m]		Turbine ID	Easting <sup>1</sup> [m]	Northing¹ [m]	Base elevation [m]
T1	594541	5777512	117		T31	601868	5773034	72
T2	594912	5778008	120		T32	601951	5774373	81
T3	595052	5777437	118		T33	602181	5775353	86
T4	595295	5775292	86		T34	602339	5774680	84
T5	595356	5776399	99		T35	602430	5772374	69
Т6	595539	5775736	89		T36	602448	5773726	77
T7	595987	5775116	88		T37	602449	5773036	72
Т8	596021	5775883	90		T38	602652	5775570	90
Т9	596385	5776184	90		T39	602963	5774822	90
T10	596524	5775138	91		T40	602974	5774260	85
T11	596820	5775529	93		T41	602978	5776744	90
T12	597012	5776114	90		T42	602982	5777383	91
T13	597418	5775401	91		T43	602995	5772439	70
T14	597509	5776428	91		T44	603079	5773025	76
T15	597786	5775729	93		T45	603085	5775834	89
T16	598102	5776261	92		T46	603504	5777464	87
T17	598281	5775070	96		T47	604413	5777218	79
T18	598454	5775587	95		T48	604706	5777584	102
T19	600069	5773733	85		T49	605324	5777145	92
T20	600427	5772376	67		T50	605523	5776474	86
T21	600465	5774158	82		T51	606007	5776591	95
T22	600595	5772972	68		T52	606013	5775518	77
T23	600736	5774616	86		T53	606138	5775999	79
T24	601107	5775130	93		T54	606584	5776429	99
T25	601274	5772373	65		T55	606753	5775545	84
T26	601287	5773051	69		T56	606959	5774946	70
T27	601373	5774416	82		T57	606986	5773741	67
T28	601416	5777791	94		T58	607132	5774276	70
T29	601720	5775145	86		T59	607608	5773622	74
T30	601827	5772400	71	_				

<sup>1.</sup> Coordinate system: MGA zone 54, GDA2020 datum.





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Table 2 Shadow receptor locations within 2900 m of turbines at the Project [16]

Receptor	Landowner	Easting <sup>1</sup>	Northing <sup>1</sup>	Distance to nearest turbine [m]			
ΙĎ	status	[m]	[m]		n」 t turbine ID)		
D1	Stakeholder	602338	5778517	1173	T28		
D2	Stakeholder	602249	5778671	1212	T28		
D3	Stakeholder	602806	5778870	1497	T42		
D4	Stakeholder	603939	5778286	930	T46		
D6	Stakeholder	604693	5776249	860	T50		
D7 <sup>2</sup>	Stakeholder	604270	5778099	674	T48		
D8	Stakeholder	604307	5774639	1356	T39		
D9	Non-stakeholder	600298	5778839	1533	T28		
D10	Non-stakeholder	599984	5778813	1759	T28		
D11	Non-stakeholder	604612	5774248	1638	T40		
D12	Stakeholder	604797	5779067	1486	T48		
D14	Stakeholder	599057	5778429	2369	T16		
D15	Stakeholder	606009	5777950	1057	T49		
D17	Non-stakeholder	604805	5773236	1739	T44		
D18	Non-stakeholder	604962	5773291	1902	T44		
D19	Stakeholder	597861	5778419	2022	T14		
D21	Non-stakeholder	597313	5778556	2137	T14		
D22	Non-stakeholder	598908	5772235	1525	T20		
D23	Non-stakeholder	597075	5778833	2315	T2		
D25	Non-stakeholder	608204	5776320	1624	T54		
D26	Non-stakeholder	604978	5771412	2233	T43		
D28	Stakeholder	607967	5774731	951	T58		
D29	Non-stakeholder	598950	5771721	1616	T20		
D32	Non-stakeholder	596718	5779446	2308	T2		
D33	Non-stakeholder	596404	5778960	1770	T2		
D34	Non-stakeholder	597821	5772016	2631	T20		
D36	Non-stakeholder	605508	5771178	2812	T43		
D39 <sup>2</sup>	Non-stakeholder	608652	5775369	1745	T56		
D40	Non-stakeholder	598861	5771212	1952	T20		
D44	Stakeholder	595730	5778083	822	T2		
D47	Non-stakeholder	601378	5769755	2620	T25		
D48	Non-stakeholder	602014	5769677	2729	T35		
D50	Non-stakeholder	600934	5769675	2719	T25		
D51	Non-stakeholder	602966	5769562	2862	T35		
D52	Non-stakeholder	602079	5769523	2873	T35		
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Receptor ID	Landowner status	Easting¹ [m]	Northing¹ [m]	Distance to nearest turbing [m] (and nearest turbine ID)		
D62	Non-stakeholder	598860	5769956	2883	T20	
D78	Non-stakeholder	595010	5773129	2182	T4	
D81	Non-stakeholder	595419	5772309	2864	T7	
D88	Stakeholder	594116	5778220	823	T2	
D90	Non-stakeholder	594390	5773941	1626	T4	
D91	Non-stakeholder	594743	5773211	2153	T4	
D97	Non-stakeholder	593563	5776282	1572	T1	
D104	Non-stakeholder	609696	5771630	2886	T59	
D107	Non-stakeholder	593478	5775056	1832	T4	
D123	Non-stakeholder	592583	5777111	1999	T1	
D124	Non-stakeholder	592534	5776194	2401	T1	
D354	Non-stakeholder	594014	5774302	1619	T4	
D355 <sup>2</sup>	Stakeholder	604198	5775087	1263	T39	
D356	Non-stakeholder	597839	5771804	2650	T20	
D357	Non-stakeholder	602767	5778969	1601	T42	
D373	Stakeholder	604840	5779083	1505	T48	
D374 <sup>2</sup>	Non-stakeholder	605063	5773027	1984	T44	
D375	Stakeholder	599299	5774080	844	T19	
D382	Non-stakeholder	594643	5773413	1989	T4	
D383	Non-stakeholder	598921	5771659	1668	T20	
D460 <sup>2</sup>	Stakeholder	600889	5772922	298	T22	
D482 <sup>2</sup>	Stakeholder	597337	5775111	301	T13	
D484 <sup>2</sup>	Stakeholder	603225	5775960	189	T45	
D485 <sup>2</sup>	Stakeholder	603199	5775999	200	T45	

- 1. Coordinate system: MGA zone 54, GDA2020 datum [17].
- 2. Dwellings identified by the Proponent as dilapidated dwellings [11].





#### Table 3 Shadow flicker model settings for theoretical shadow flicker calculation

М	od	el	set	ttin	a

Shadow distance limit (10D) 1900 m

Year of calculation 2034

Minimum elevation of the sun 3°

Time step 1 min (5 min for map)

Rotor modelled as Sphere (disc for turbine orientation reduction calculation)

Sun modelled as Disc

Offset between rotor and tower None

Receptor height (single storey) 2 m

Receptor height (double storey) 6 m

Locations used for determining maximum shadow flicker within 50 m of each dwelling

8 points evenly spaced (every 45°) on 25 m and 50 m radius circles centred on the provided house location





Table 4 Theoretical and predicted actual annual shadow flicker duration

					Theoretical annual					Predicted a	convright edicted actual annual <sup>3</sup>		
House ID¹	Status	Easting <sup>2</sup> [m]	Northing <sup>2</sup> [m]	Contributing turbines		relling /yr]		hin 50 m /yr]		relling /yr]		hin 50 m /yr]	
					2 m	6 m	2 m	6 m	2 m	6 m	2 m	6 m	
D1 <sup>4</sup>	Stakeholder	602338	5778517	-	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	
D2 <sup>4</sup>	Stakeholder	602249	5778671	-	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	
D4 <sup>4</sup>	Stakeholder	603939	5778286	-	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	
D6	Stakeholder	604693	5776249	T41 T45 T50 T51 T52 T53 T54	113.0	111.4	120.5	118.9	26.5	26.2	28.7	28.3	
D7 <sup>5</sup>	Stakeholder	604270	5778099	T42	4.4	4.6	13.9	13.9	0.4	0.5	2.6	2.6	
D8	Stakeholder	604307	5774639	T38 T39 T40 T52	60.4	59.4	77.4	75.7	14.2	13.9	17.4	17.0	
D11	Non-stakeholder	604612	5774248	T39 T40	25.3	24.9	27.4	26.9	6.1	6.0	6.6	6.5	
D14 <sup>4</sup>	Stakeholder	599057	5778429	-	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	
D15	Stakeholder	606009	5777950	T47 T48	44.8	43.9	48.6	47.5	11.2	10.9	12.2	11.9	
D17	Non-stakeholder	604805	5773236	T44	11.1	10.9	12.0	11.8	2.8	2.7	3.1	3.0	
D18	Non-stakeholder	604962	5773291	T44	0.0	0.0	9.5	9.2	0.0	0.0	2.4	2.3	
D21 <sup>4</sup>	Non-stakeholder	597313	5778556	-	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	
D22	Non-stakeholder	598908	5772235	T20 T22	25.6	25.0	27.6	26.9	5.6	5.5	6.0	5.8	
D23 <sup>4</sup>	Non-stakeholder	597075	5778833	-	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	
D25	Non-stakeholder	608204	5776320	T54 T55	20.4	20.2	28.5	28.2	4.1	4.1	6.4	6.3	
D26 <sup>4</sup>	Non-stakeholder	604978	5771412	-	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	
D28	Stakeholder	607967	5774731	T55 T56 T58	85.2	86.2	107.1	107.7	18.2	18.4	23.8	24.0	
D29	Non-stakeholder	598950	5771721	T20	16.9	16.6	18.7	18.5	3.4	3.3	3.7	3.6	



				Contributing turbines		Theoretic	cal annual		purpose which may breach P <mark>redicted actual annµal³<sub>rioht</sub></mark>				
House ID <sup>1</sup>	Status	Easting <sup>2</sup> [m]	Northing <sup>2</sup> [m]		At dwelling [hr/yr]		Max within 50 m [hr/yr]		At dwelling [hr/yr]		Max within 50 m [hr/yr]		
					2 m	6 m	2 m	6 m	2 m	6 m	2 m	6 m	
D34 <sup>4</sup>	Non-stakeholder	597821	5772016	-	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	
D36 <sup>4</sup>	Non-stakeholder	605508	5771178	-	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	
D39 <sup>5</sup>	Non-stakeholder	608652	5775369	T55 T56	13.4	13.1	24.2	23.5	3.3	3.2	5.9	5.8	
D40 <sup>4</sup>	Non-stakeholder	598861	5771212	-	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	
D44	Stakeholder	595730	5778083	T1 T2	83.4	83.2	92.0	91.6	20.0	20.0	22.4	22.4	
D88	Stakeholder	594116	5778220	T2	91.0	90.7	100.6	100.8	22.9	22.7	26.8	26.8	
D90 <sup>4</sup>	Non-stakeholder	594390	5773941	-	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	
D97	Non-stakeholder	593563	5776282	T3 T5	21.2	20.2	28.6	27.8	4.1	3.9	5.8	5.6	
D107	Non-stakeholder	593478	5775056	T4	9.5	9.3	10.2	10.0	2.2	2.2	2.4	2.3	
D123 <sup>4</sup>	Non-stakeholder	592583	5777111	-	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	
D124 <sup>4</sup>	Non-stakeholder	592534	5776194	-	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	
D354	Non-stakeholder	594014	5774302	T4	17.6	16.8	26.4	25.7	3.0	2.8	4.9	4.8	
D355⁵	Stakeholder	604198	5775087	T34 T38 T39 T45 T52	98.0	96.3	105.2	103.3	22.7	22.4	24.2	23.8	
D356 <sup>4</sup>	Non-stakeholder	597839	5771804	-	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	
D374 <sup>4,5</sup>	Non-stakeholder	605063	5773027	-	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	
D375	Stakeholder	599299	5774080	T19 T21 T23	104.3	104.0	123.5	123.4	26.1	26.1	31.9	31.9	
D383	Non-stakeholder	598921	5771659	T20	17.1	16.6	19.0	18.9	3.3	3.2	3.6	3.5	
D460 <sup>5</sup>	Stakeholder	600889	5772922	T19 T22 T26 T30 T31 T35 T36 T37	673.7	675.0	732.5	737.9	145.1	145.4	163.1	164.3	



					Theoretical annual				Predicted actual annual <sup>3</sup>			
House ID¹	Status	Easting <sup>2</sup> [m]	Northing <sup>2</sup> [m]	Contributing turbines		elling /yr]		hin 50 m /yr]		relling /yr]	Max witl [hr/	hin 50 m /yr]
					2 m	6 m	2 m	6 m	2 m	6 m	2 m	6 m
D482 <sup>5</sup>	Stakeholder	597337	5775111	T6 T7 T8 T10 T11 T13 T15 T17 T18	578.9	571.0	763.1	754.4	115.8	114.0	149.9	148.1
D484 <sup>5</sup>	Stakeholder	603225	5775960	T29 T33 T45	5.6	5.6	151.9	168.5	0.7	0.7	13.8	16.1
D485 <sup>5</sup>	Stakeholder	603199	5775999	T29	0.0	0.0	5.6	5.6	0.0	0.0	0.7	0.7
Recommended duration limits						30 h	r/yr			10 h	r/yr	

- 1. Dwellings identified in Table 2 for which there is no theoretical shadow flicker occurrence up to a distance limit of 15 times the rotor diameter have been omitted from this table.
- 2. Coordinate system: MGA zone 54, GDA2020 datum [17].
- 3. Considering likely reductions in shadow flicker duration due to cloud cover and turbine orientation.
- 4. Dwelling is not predicted to experience any high intensity shadow flicker, but may experience some low intensity shadow flicker.
- 5. Dwellings identified by the Proponent as dilapidated dwellings [11].







Figure 2 Location of the Project



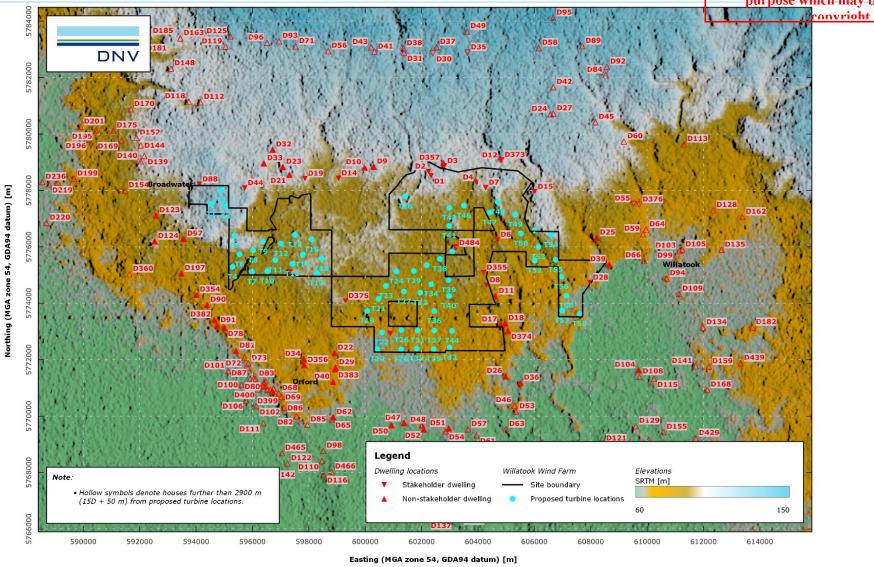


Figure 3 Elevation map of the Project



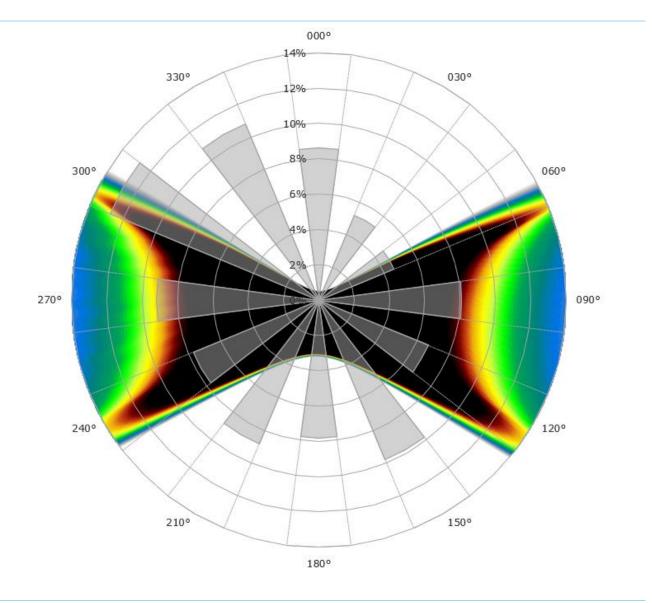


Figure 4 Indicative shadow flicker map and wind direction frequency distribution





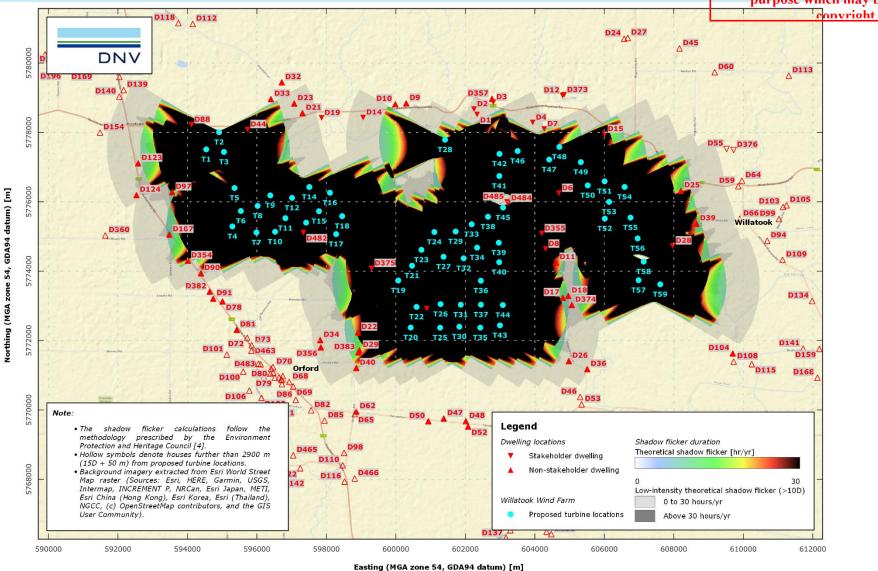


Figure 5 Theoretical annual shadow flicker duration map



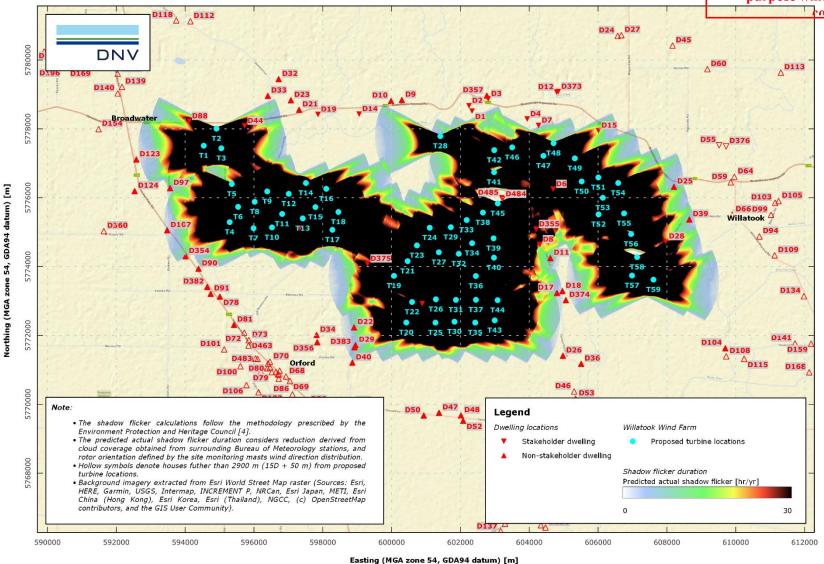


Figure 6 Predicted actual annual shadow flicker duration map







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converight

Shadow flicker module cabinet with cabling



Light sensor mounted to the tower of a wind turbine



Light sensor mounted on top of the wind turbine nacelle

Figure 7 Shadow flicker protection system components



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#### **About DNV**

DNV is the independent expert in risk management and assurance, operating in more than 100 countries. Through its broad experience and deep expertise DNV advances safety and sustainable performance, sets industry benchmarks, and inspires and invents solutions.

Whether assessing a new ship design, optimising the performance of a wind farm, analysing sensor data from a gas pipeline or certifying a food company's supply chain, DNV enables its customers and their stakeholders to make critical decisions with confidence.

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