

**AGRICULTURAL IMPACTS**

*of the*

**INSTALLATION OF SOLAR PANELS AND CONSTRUCTION OF**

*the*

**WEST MOKOAN SOLAR FARM**

*For*

892 Yarrawonga Development Pty Ltd

*Prepared by*

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**ADVERTISED  
PLAN**

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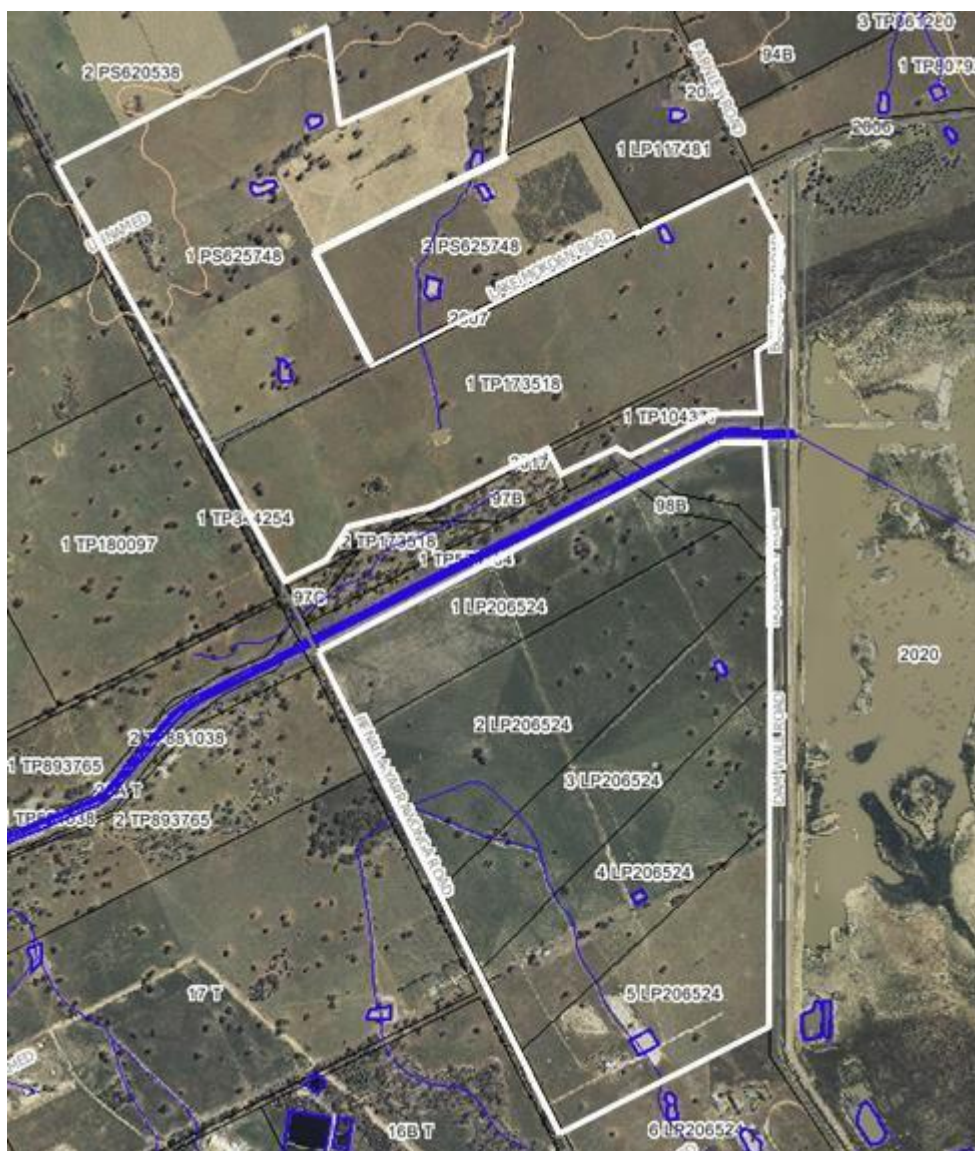
# 1. Introduction

## 1.1 Project Brief

Ag Challenge Consulting has been instructed by South Energy on behalf of 892 Yarrowonga Development Pty Ltd to investigate the agricultural impacts of a proposed construction of a solar farm on approximately 430 hectares of farmland on the western side of the Winton Wetlands at Benalla in northern Victoria. The investigation is to describe the existing agricultural use in both a local and regional context and to consider the impact of the solar development on the existing uses of the land, identify any potential impacts on adjacent properties and determine whether the proposal is likely to have any adverse impacts on surrounding land uses.

The 430 hectares of farmland is comprised of five separate parcels, each of which consists of just one or several separate titles. An aerial photomap of the proposed site is provided in Figure 1.

**Figure 1. Aerial of the Combined land parcels**



The five separate parcels can be described as follows:

- Lot 1 PS625748, known as 892 Benalla Yarrawonga Road, approximate area 102 hectares,
- Lot 1 TP173518, approximate area 95 hectares,
- Lot 1 TP104377, approximate area 13 hectares,
- A crown land parcel of 3.1 hectares being Crown Allotment 98B Parish of Goorambat, and
- Lot 1, Lot 2, Lot 3, Lot 4 and Lot 5 of LP206524, collectively known as 616 Benalla-Yarrawonga Road, approximate area 217 hectares.

## **1.2 Experience and Capability of Ag-Challenge Consulting**

Ag-Challenge Consulting is an agricultural consultancy company servicing the dairy, beef, and potato industries as well as other high rainfall and irrigated agriculture industries of Southern Victoria and Northern Victoria. The company is based at Warragul and the principals of the company have been providing independent farm consultancy advice since 1988 from this location. There are four active consultants within the company that service approximately 200 individual farmer clients with consultancy services from Ag-Challenge Consulting, as well as industry associations, financial institutions, and government. The company is active in vocational training, running focus farms and discussion groups and undertakes farm design work. The recycled water industry is a significant user of Ag-Challenge Consulting for the design and monitoring of recycled water projects.

## **2. Regional Context**

### **2.1 Property Zoning**

The land is located within the Benalla plain and the majority of lots are currently zoned as Farming Zone within the Benalla Planning Scheme. This is denoted as such by the acronym FZ on the Planning Scheme Map. The purpose of the Farming Zone is:

*To provide for the use of land for agriculture.*

*To encourage the retention of productive agricultural land.*

*To ensure that non-agricultural uses, including dwellings, do not adversely affect the use of land for agriculture.*

*To encourage the retention of employment and population to support rural communities.*

*To encourage use and development of land based on comprehensive and sustainable land management practices and infrastructure provision.*

*To provide for the use and development of land for the specific purposes identified in a schedule to this zone.<sup>1</sup>*

A planning permit is required for the development and use of a Renewable Energy Facility and Utility Installation within the Farming Zone, and the Planning Scheme states that a condition of approval is that the facility must meet the provisions of Clause 53.13 of the Planning Scheme. Among other provisions, Clause 53.13 states that the applicant must undertake a site and context analysis including a description of the site and surrounding area. This

<sup>1</sup> Victorian Planning Provisions – DELWP - [http://planning-schemes.delwp.vic.gov.au/schemes/vpps/35\\_07.pdf](http://planning-schemes.delwp.vic.gov.au/schemes/vpps/35_07.pdf)

assessment of agricultural impacts forms part of the response to the provisions of Clause 53.13.

There are no planning overlays that apply to the properties.

The Solar Energy Facilities Design and Development Guideline (August 2019) specifies a number of factors that need to be considered during the site selection and decision making process in order that agricultural production is not unduly detrimentally affected. These factors include:

- Protecting strategically important agricultural and primary production land from incompatible land use
- Protecting productive agricultural land that is of strategic significance to a local area or in a regional context
- Avoiding the loss of productive agricultural land without considering the impact of the loss on the agricultural sector and its consequential effect on other sectors.

The agricultural values of the land will be assessed in accordance with these guidelines, including an assessment of the agricultural significance of the land and the location of agriculturally significant land within the Shire and the region.

The various titles are all within a Designated Bushfire Prone Area. The Designated Bushfire Prone Area identifies land at high risk of bushfires occurring within the area. The purpose of this designation is to ensure that any development within the area meets bushfire construction requirements.

An area of Aboriginal Cultural Heritage Sensitivity lies along the drainage corridor between the south boundary of Lot 1 TP1735128 and the north boundary of Lot 2 LP206524, and extends into the north east corner of Lot 2 LP206524. Culturally Sensitive Areas normally require a management plan to be prepared prior to any development or change of land use. The management plan is to identify the nature of sensitive area and specify how development may proceed without impacting on the sensitivity. A Cultural Heritage Management Plan is currently being prepared for this project.

## **2.2 Climate**

The climate of the Benalla Plain is defined by low annual rainfall and hot summers. The region experiences hot summers with an average daily maximum temperature of 31 °C. Thunderstorms during summer are not uncommon and lead to an increased risk of fire and floods. Winters are mild, with frosts a common occurrence<sup>2</sup>. The average annual rainfall of the area is 500 mm; the mean rainfall for Benalla is 617 mm per annum<sup>2</sup>. Since 1950 the annual average temperature in this area has increased by as much as 1.2 °C and rainfall decreasing by as much 200 mm per annum<sup>3</sup>. The weather of the lower slopes and plains of the Benalla Plain is conducive to broadacre cropping together with low density grazing such as sheep and cattle.

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<sup>2</sup> Climate-Ready Victoria, Hume – Victorian State Government - [https://www.climatechange.vic.gov.au/\\_data/assets/pdf\\_file/0022/60745/Hume.pdf](https://www.climatechange.vic.gov.au/_data/assets/pdf_file/0022/60745/Hume.pdf)

<sup>3</sup> Climate-Ready Victoria, Hume – Victorian State Government - [https://www.climatechange.vic.gov.au/\\_data/assets/pdf\\_file/0022/60745/Hume.pdf](https://www.climatechange.vic.gov.au/_data/assets/pdf_file/0022/60745/Hume.pdf)

## **2.3 Regional Landform**

The Benalla Plain has been formed from the outwash and flood deposits from the north flowing rivers in this section of the Murray Darling Basin. The King, Broken and Ovens rivers emerge from the Victorian highlands as fast flowing streams and rapidly slow as they enter this extensive geological feature. Over many hundreds of centuries these streams have deposited sediments across a broad plain. The deposits are very extensive and often very deep, and the flood plain is characterized by numerous terraces at different levels, prior streams, existing flood plains, swamps and billabongs. The landforms and their associated soils in this particular section of the Benalla Plain were described in some detail by Rundle and Rowe (1974)<sup>4</sup>.

Rundle and Rowe describe four separate land types (land systems) within this section of the Benalla Plain which are all low lying and lacking in topographical relief. They are the Benalla system, the Samaria system, the Warrenbayne – Tatong system and the Mokoan system. They differ in soils and drainage as well as minor differences in climate. The Mokoan system encompasses all the land which is the subject of this impact study and is described *as a flat plain which contains swamps and areas of internal drainage.... The topography is very subdued and consists of outwash slopes at the foot of the hills, and swampy plains which terminate in swamps... The area is developed on alluvium and dark coloured stream sediments derived from both granitic and sedimentary rock. The land system occupies 247 square kilometres.*

The other three land systems within the Benalla Plain are described as having better drainage and better soils for a diversity of agricultural uses. The Mokoan land system has limited versatility for agriculture because of the soil types and regional drainage restriction.

## **2.4 Regional Land Use**

The intensity and type of agricultural production varies across the Benalla Plain. Grazing on both improved and unimproved pasture is common in the southern areas, where low hills and outwash slopes are interspersed with broad flood plains and old river terraces. There is substantial viticulture in the southern areas where soils and climate are suitable. The northern parts of the Benalla Plain can be conveniently separated from a land use perspective into eastern and western areas. The western area has well drained soils and is a highly productive agricultural region. In this area intensive agriculture is based around Shepparton. Fruit crops, vegetable crops, dairying and fodder production for intensive animal industries are all undertaken using irrigation water from the Goulburn system. The eastern area does not possess the same extensive areas of well drained soils and plant growth is often restricted in winter due to waterlogging. The eastern area is used for more extensive forms of agriculture such as grazing of beef and sheep cattle and some broad acre cropping. These properties are located within this eastern area.

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<sup>4</sup> Rundle and Rowe (1974) A Study of the Land in the Catchment of the Broken River, TC 9, Soil Conservation Authority Victoria

### 3 Site Characteristics

#### 3.1 Description of the Land

This land is located within a flat depositional landscape with nearby swamps and internal drainage basins. The Winton Wetlands (formerly Lake Mokoan) is a large internal drainage basin located to the east of the subject property. Stockyard Creek is the natural overflow from this wetland and is a partly man made drain that carries water from the Wetlands to the Broken River and lies along the corridor between the north and south parcels of the subject land. Surface water drains towards this channel and then towards the Broken River. The topography is very subdued.

The underlying geology is alluvial deposits, partly derived from both granitic and sedimentary sources upstream in the catchment of the Broken River, and partly derived from lacustrine deposits from a former lakebed in this area. There may be prior streams embedded within the strata.

#### 3.2 Soils

The soils of the properties were assessed by Glenn Marriott and Cameron de Kok of Ag-Challenge Consulting during the site visit on November 27, 2018. The soils were similar over most of the landscape and can be described as a yellow duplex soil that has a tendency towards poor internal drainage and winter waterlogging. These soils are described regionally as being duplex, poorly drained, calcareous at depth and usually gilgaied. No gilgai were observed during the site visit but surface working of the soil is likely to have masked this soil property. A soil profile description from the field investigation of November 27, 2018 is included below.

**Table 1 Soil Profile Description, 892 Benalla Yarrawonga Road, Goorambat:**

Depth (cm)	Horizon	Description
0 – 15	A1	Dark Yellowish Brown (10YR 5/4) <b>Fine Sandy loam.</b> Moderate Structure  <i>Abrupt to:</i>
15 – 25	A2	Light Yellowish Brown (10YR 6/4) <b>Clay Loam</b> Weak structure Some minor gravel to 3mm  <i>Clear transition to:</i>
25 –	B2	Brownish Yellow (10YR 6/6) with mottles of yellow, light red and white <b>Light Clay</b> Well Structured  Hole terminated at 1100 mm

These soils are limited in the diversity of potential uses. The B2 horizon has low porosity and appears to be only slowly permeable, thus restricting vertical movement of water through the soil profile. The three northern parcels have no recent broad acre cropping and presence of swamps in the immediate area is indicative of poorly drained soils and susceptibility to winter

waterlogging. The southern parcel appears to be slightly better drained and has been regularly cropped to oilseed crops and forage crops.

### **3.3 Native Vegetation and Riparian Zone**

Stockyard Creek is a partly natural and partly man-made waterway that follows the corridor between the north and south parts of the combined land parcel. The riparian zone of this waterway is heavily timbered. The species have not been formally identified but are likely to be Red Gum and possibly some Grey Box. This riparian zone is not part of the proposed area for solar development, and is entirely contained within other land titles.

Elsewhere there are scattered remnants of the former open woodland vegetation that would have once grown across this landscape. The remnants are mostly confined to the margins of the dams but there are also a number of trees scattered elsewhere, including a slightly denser stand in the north east corner of the combined land parcel. Refer to the Flora and Fauna Assessment Report prepared by AECOM for further details on native vegetation on the site.

Despite the poor ability for these soils to drain, there was no evidence during the site inspection of uncontained water ponding. Surface run-off is currently captured in farm dams or makes its way to the water channel of Stockyard Creek.

### **3.4 Water Supply**

Within the boundaries of the combined land parcel are 13 dams, the largest of which has a capacity of around 15 ML. These dams are well sited to collect surface water run-off from surplus rainfall. All stock water is sourced from surface runoff into the farm dams and also from stock having access to surface water within the waterway along the southern boundary. Water security for stock water appears to be adequate.

### **3.5 Current Land Use**

The northern parcel on the north side of Lake Mokoan Road (Lot 1 PS625748) is used for fattening cattle. The current system being used by the owner of the northern property (892 Benalla- Yarrowonga Road) is to purchase weaned Fresian cross heifers, join them to an Angusbull and sell them as vealer mothers at the point of calving.

The central parcel of land (Lot 1 TP173518) is part of a larger farm enterprise which runs sheep. This parcel is used as a turn out paddock to compliment the sheep enterprise. Depending on seasonal conditions, it can also be used for grazing cattle.

The southern parcel (Lot 1 to 5 of LP206524) is mainly used for grain and oilseed cropping and fodder crop production. It has one large dam that has been used in the past to irrigate summer fodder crops and pasture, but the current landowner has not used this dam for irrigation for several years. The current landowner possesses a 15 Megalitre irrigation licence that can be used in association with this dam to irrigate crops, but chooses not to do so.



## 4 Land Capability and Agricultural Production Potential Assessment

### 4.1 Agricultural Land Capability Classification

Land Capability Rating systems for a series of land uses, including agricultural land uses were developed by Rowe, Howe and Alley<sup>5</sup> The Land Capability Rating system for low rainfall grazing use has been applied to the combined land parcel and determined to have a value of 2 using the highest determined value method across a range of potentially limiting parameters (Table 2). A rating value of 1 or 2 means that the land is suitable for this use and the hazards associated with such use are low to very low. It indicates that this is a sustainable form of land use. No other land capability ratings for other agricultural land uses have been examined due to the restrictions from the soils and soil drainage.

**Table 2 Land Capability for Grazing<sup>6</sup> in low rainfall areas (500 mm to 625 mm per annum)**

Land Feature	Land Capability Classes <sup>6</sup>					Selected Capability Rating
	1	2	3	4	5	
Slope	Less than 10%	10% to 20%	20% to 30%	30% to 40%	More than 40%	1
Aspect	E, SE	S, SW, NE	N, NW, W			1
Soil Group (northcote)	Gradational soils, Um soils	Duplex soils with A horizon of 25 to 40 cm thickness	Other duplex soils; Ur & Ug soils	Uc soils		2
Average soil depth	More than 1.0 m	0.6 m to 1.0 m	0.3 m to 0.6 m	0.15m to 0.3 m	Less than 0.15 m	1
Surface rock	Less than 2%	2% to 15%	15% to 25%	25% to 40%	More than 40%	1
Nominal DSE rating	More than 5	3.5 to 5	2 to 3	0.5 to 2	Less than 0.5	1

### 4.2 Land Quality & Strategically Important Agricultural Land

Agricultural land may be considered to be high value and strategically important due to a combination of features such as high quality soils, good rainfall, access to irrigation, resilience to climate change, existing infrastructure investment and/or its special role within a specific industry. These criteria have been considered and the assessment is presented in Table 3. None of this land fits with these criteria. In particular, the soils are not high quality, the rainfall is only moderate and quite variable from year to year, and there is no specific farm or public infrastructure which makes the land inherently productive or special. The southern parcel (Lots 1 to 5 of LP206524) does have a dam that can be used to irrigate part of the property as a private irrigation system.

<sup>5</sup> Rowe, Howe and Alley, 1981, *Guidelines for Land Capability Assessment in Victoria*, Soil Conservation Authority

**Table 3 Assessment of the agricultural values of the Combined parcel land**

Attribute Group	Assessment Criteria	Project Land Assessment	Comments
Soils and Landscape	Inherent Soil Quality	Fair quality soils	These soils are poorly drained and not inherently productive or well suited to cropping use. They do have good water holding capacity and are naturally stable, but not highly productive.
	Niche Soil	No	
	Inherent Soil Versatility	Low versatility	
Water and Climate	Access to modern irrigation infrastructure	15 Megalitre irrigation licence	The southern parcel possesses irrigation infrastructure and a 15 Megalitre irrigation licence. As such a small parcel of land (10 to 15 hectares) could be irrigated. The greater balance of the land (395 hectares) is entirely dependent on natural rainfall.
Impact of fragmentation	Impact on local and regional productivity	Yes	The impact on local and regional productivity is minor
Impact of change of land use	Recent reform to update and modernize production or create industry clusters	No	No recent changes to these properties or within the general area
Specific planning protection for agricultural values	Land set aside or defined for agricultural use and development in a planning scheme or other strategic document	No	Other than inclusion within the Farming Zone, the land has no special protection for agricultural values
Government Investment	Government investment to support productivity from the site or the area	No	There is no specific government investment relevant to the agricultural use of this property or this area.
Co-location of solar energy facility with agriculture	Opportunity to co-locate the solar energy facility with agricultural production to diversify farm income without reducing productivity	Limited	There are opportunities for sheep grazing to continue beneath the panels, although the carrying capacity will be reduced. In areas where solar panels are not installed, existing grazing can continue.

The agricultural values of the subject land that may identify the combined site as being strategically important land or strategically significant have been outlined in Table 3. The combined parcel of land can be described as fair quality land for grazing and for broad acre cropping, but it has no special values. The combined parcel land is not significant agricultural land, in that it is not unique, not highly productive, not highly versatile for a multiple range of

uses, and not located within an irrigation district. It is currently part of the extensive land resource that supports the grazing and broad acre cropping districts of Benalla.

The combined parcel of land is productive farmland. The proposed change of land use to solar energy production will mean that much of the current agricultural productivity will be lost in favour of the alternative use for energy production.

### **4.3 Potential Agricultural Productivity of the Site**

With improved pastures and appropriate inputs of fertilizer and management, the potential carrying capacity for grazing on these farms has been estimated to be around 10 dse<sup>7</sup>/ha for a total of 4300 dse for the combined land parcel.

Alternatively the southern parcel of 216 hectares can be removed from this calculation as it has been used in recent years for cropping. At a regional level canola yields for 2017/18 averaged 2.1 tonne/ha (ABS data). As such the combined potential production is 2140 dse for the existing grazing land and 350 tonnes to 400 tonnes of canola with some variation depending on the specific crop chosen and seasonal conditions.

The current carrying capacities for the grazing enterprises are considerably lower than these figures as pastures are generally dominated by unimproved species and the fertility appears to be in need of some enhancement.

### **4.4 Indicative Gross Margins**

A gross margin for the production of beef vealers from first cross cows (Fresian/Angus cross) has been prepared and is presented in Table 4. This is based on the description of the production system used by the operator of the parcel on the north side of Lake Mokoan road (Lot 2 PS625478). It shows a 25 cow production unit grazed on 40 hectares of improved pasture and with a carrying capacity of around 10 dse per hectare. Further details of the carrying capacity and livestock reconciliation are in Appendix I.

Each cow and calf unit from this production system would require around 1.6 hectares of improved pasture, and the gross margin from this production unit of 25 vealer mothers can be extrapolated to match the available grazing area. That is, if 80 hectares of improved pasture are available, two units or 50 first cross cows can be grazed. Alternatively if the land is unimproved and carrying capacity is only 5 dse/ha, the 80 hectares would be required for just one production unit of 25 first cross cows. It is assumed that peak production period is cycled to match the seasonal nature of pasture growth in the spring.

The gross margins for other production systems in use on these land parcels have not been modelled. They will all provide broadly similar gross margins and differences between the calculated values will depend more upon assumptions made than upon innate differences between profitability of different production systems. The cropping gross margins in

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<sup>7</sup> dse or dry sheep equivalent is a measure of stock fodder requirements and is defined as the amount of feed required to maintain the bodyweight of a 2 year old 45 kg merino wether.

particular will be highly dependant on the assumptions made on machinery use and maintenance as well as yields and seasonal conditions.

**Table 4 Indicative Gross Margin for First Cross Vealer Mothers on 40 Hectares**

<b>Income</b>	<b>Per ha</b>	<b>Unit</b>	<b>Price/unit</b>	<b>Cash Income</b>
			<b>\$/unit</b>	<b>\$</b>
Sale of Weaners	25	head	3.10	23250
Sale of Cull Cows	4	head	2.10	4620
Sale of Cull Bull	1	head	2100.00	2100
<b>Total Income</b>				<b>29970</b>
<b>Expenditure</b>	<b>Quantity</b>	<b>Units</b>	<b>Price</b>	<b>Cash Costs</b>
			<b>\$/unit</b>	<b>\$</b>
Purchase of Heifers	4	head	650.00	2600
Purchase of Bulls	1	head	3500.00	3500
Cartage costs	5	from point of purchase	25.00	125
Cartage costs	29	to point of sale	25.00	725
Saleyard fees	29	head	8.00	232
Agents commision	4.5	percentage of sale revenue	0.045	1349
Fodder vconservation	25	Rolls of hay	26.000	650
Fertiliser (Pasture Booster)	0.1	tonne/ha	750.00	3000
Fertiliser (urea)	0.1	tonne/ha	650.00	2600
Drenches and vacines	178	head	10.00	3560
<b>Total Costs</b>				<b>18341</b>
<b>Gross Margin</b>				<b>11629</b>

The analysis in Table 4 shows a potential gross margin of around \$11,629 per annum from 40 hectares of improved pasture. Extrapolating this to the total area of approximately 430 hectares would give a gross margin of around \$125,000 if all the land was being gazed on improved pastures. If the existing cropping land is excluded from this calculation, the remaining 214 hectares (430-216) would have a potential combined gross margin of \$62,000.

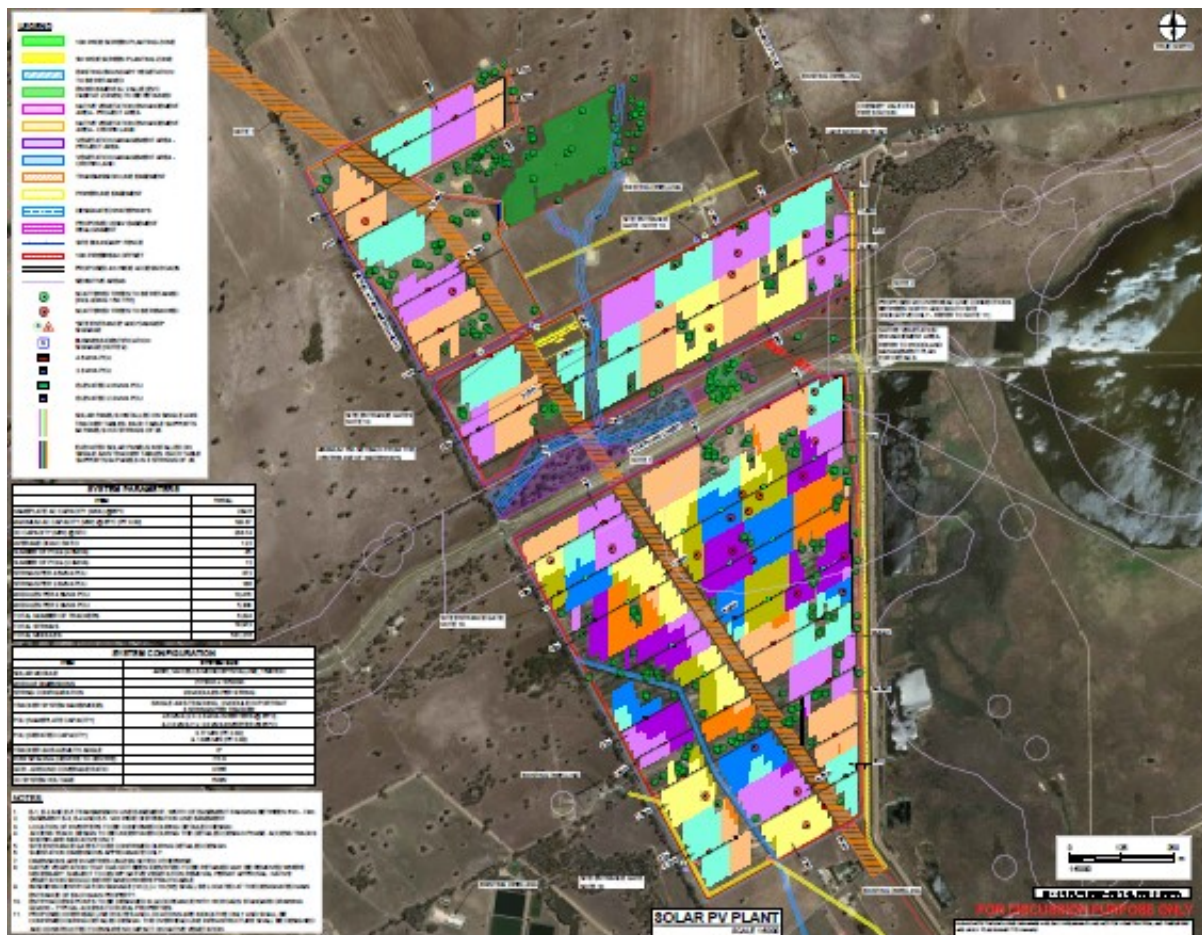
# 5 Potential Impacts of The Solar Farm development for Agriculture

## 5.1 Livestock, Crop Production and the Solar Farm

The proposed concept design of the solar arrays together with utility areas, areas to be retained with existing native vegetation, areas planted to shelter belts and other proposed uses is provided in Figure 2. Detailed design is yet to be fully resolved. The proposed design provides a significant area of land for development for solar panels, but also a considerable area is proposed to be retained with no solar array development. This latter will presumably continue to be available for grazing use.

The installation of the solar panels will see physical changes to the farm. Existing internal fencing will mostly be removed. A large number of the dams are to be filled in to create extra space for the installation of the solar panels, although some of the larger dams are being retained and will provide security for stock and for fire fighting purposes and for reticulation to defined watering points if stock are to be grazed beneath the panels.

**Figure 2 West Mokoan Solar Farm Proposed Solar Development**



Sheep may be able to be grazed beneath and between the solar panels. The carrying capacity of the farm will be much lower than the current capacity. The reduced carrying capacity is as

a result of the restriction on plant growth due to the presence of the solar panels. Solar panels are installed for the purpose of capturing sunlight and converting it to power. This competes directly with photosynthesis of grasses and other plants, which is the process by which plants convert sunlight into energy for the purpose of growth. With solar panels installed above pastures, there will be a reduction in the quantity of light which gets through, reducing the potential growth of the plants.

There is also an impact on soil moisture as affected by rainfall. The solar panels will not reduce the amount of rain but will change where the moisture will accumulate. Instead of rain falling evenly over all of the land, around half of the incident rainfall will fall on the panels, generating runoff which will be directed onto the area of land just below the panels. Although the uneven spread in rainfall may further reduce the growth of pasture overall, it is likely to stimulate plant growth in the area where rainfall is directed.

Should stock be used to control grass sward length on the farm, sheep would be preferable to cattle as they would be less likely to damage solar panel infrastructure. The current farm infrastructure will need to be updated to do so. In particular, a stock water reticulation system would be desirable. Subdivisional fencing will need to be sheep proof.

## **5.2 Weeds**

Weeds as a result of the development of the solar farm are likely to be largely dependent on the management of the pastures after the solar farm has been established. It is probable that weeds will establish in disturbed soils from the installation of powerlines and solar panels. It is unlikely that the solar panels will directly cause a weed problem, but weeds may invade pastured areas because of the soil disturbance involved during panel installation. Weeds will grow in and around pastures as is the case on the farm in its present state. A weed management plan will be required to minimise the growth of weeds.

## **5.3 Impact of Solar Farm on Neighbouring Farms.**

There is no clearly identifiable agricultural impact from the installation of solar panels on any of the surrounding farming businesses. The removal of this 430 hectares from grazing and cropping use should not result in any discernible negative impacts on the other grazing businesses in the immediate area. It should not unduly affect market competition. It should not affect the ability of the adjacent farms to operate efficiently. It should not affect productivity of any of the adjacent properties.

## **5.4 The Agricultural Amenity of the Region.**

The Australian Bureau of Statistics (ABS) compiles and publishes agricultural commodity data for nine separate agricultural regions in Victoria, referred to as Statistical Areas Level 4. The subject land for this impact analysis all lies within the Hume Region. ABS data for the Hume Region shows a significant and stable beef industry with around 470,000 head. The regional beef herd is complemented by 1,000,000 head of sheep and cull animals from the dairy industry. The gross value of meat production from the region is around \$340m. Wheat dominates crop production for the region (25,000 ha), followed by canola (15,000 ha) and another 29,000 ha is used each year for fodder production (mainly pasture based hay).

The proposed solar development will potentially remove around 200 hectares of grazing land from beef production (although it could still be partially used for sheep) and 216 hectares from crop production. On current carrying capacity estimates this would be a loss of grazing area for 130 head which is just 0.03% of the regional beef herd. This should have no noticeable effect on beef supply or market competition. The loss of 216 hectares of cropping land equates to 0.4% of the cropping land within the region. Again this should have no noticeable effect on supply or competition within the region.

The loss of this land for grazing of cattle should not affect the ability of the adjacent farms to operate efficiently. The adjacent farms appear to have unrelated production systems. It should not affect productivity of any of the adjacent properties.

If all the land were at a productive optimum, the estimated gross margin from a vealer mother beef herd for this land is around \$284 per hectare per annum. The total gross margin from the productive grazing land could be as high as \$62,000. This is not sufficient farm income to support one labour unit. It is likely that other income sources would be required for any of the grazing enterprises to remain as an economically viable entity.

While substantial farm income would no longer be available from agricultural use of the land, this loss of income is offset by the income from the renewable energy facility. Similarly, loss of agricultural employment is fully offset by the employment of operation and maintenance staff to manage the renewable energy facility. There would be additional employment of contractors during the construction phase.

### ***5.5 Cumulative Effect of Solar farms on Agriculture in the Region.***

There are currently seven known solar farms within the regional area of the subject site that have been approved for development and operation. The electricity generation capacities range from 70 MW to 250 MW and development footprints from 30 hectares to 600 hectares (Table 5). Six of these farms are located within the Rural City of Benalla, and one is within the Rural City of Wangaratta. The Winton Solar Farm and the Glenrowan West Solar Farm are currently under construction and expected to be operational by early 2021.

**Table 5 Solar Farms in Proximity to West Mokoan Solar Farm**

	<b>Distance from Project</b>	<b>Generation Capacity</b>	<b>Development Footprint</b>
Winton Solar Farm	11 kilometres south-east	85 MW	250 hectares
Mokoan Solar Farm	10 kilometres south-east	15 MW	30 hectares
Glenrowan West Solar Farm	14 kilometres south-east	125 MW	320 hectares
Glenrowan Solar Farm	16 kilometres south-east	140 MW	245 hectares
Goorambat Solar Farm	8 kilometres north	70 MW	130 hectares
Goorambat East Solar Farm	8.5 kilometres north	250 MW	600 hectares
Kennedys Creek Solar Farm	5.2 kilometres south	125 MW	290 hectares

## 6 Environmental Risks

### 6.1 Soil Erosion

The nature of the landscape in which this farm resides means that there is a low overall risk of erosion from the development of the Project. As a result of a predominately flat landscape the only area that is at medium risk of erosion is the natural waterway crossing through the south western corner of the property. While this waterway currently shows good structural integrity, the solar array will require a spatial separation from the embankments. With careful design and management of runoff as discussed in the paragraph below, it should be possible to achieve an outcome whereby there are no heightened flows from runoff into the drain and thus no higher risk erosion within this waterway than with the current agricultural enterprise.

The design and management of the surface water requires special consideration. In the first instance, the runoff of water from the panels may result in degradation of the soil below the panels where the water falls. The panel will tend to concentrate runoff as both an impact and an increased flow into a relatively small area. The degree of concentration will depend on the size of the panels, with smaller panels providing a lower level of risk than larger panels. These soils are not considered to be excessively prone to impact damage or dispersion. However, it would be prudent to consider placing crushed rock below each panel where water falls to absorb the impact energy of the rain splash, and also to help disperse the runoff across the soil surface rather than allowing concentrated flows within a small area. With impact damage minimized, it will also be prudent to introduce measures that will retard surface runoff and increase infiltration. The total area of panels is substantial and the runoff from storm events will be concentrated by hard surfaces. It is undesirable to allow the higher flows to move directly into the drain in the south western corner of the property as the waterway may not be able to cope with higher erosivity of the flood flow. The surface runoff needs to be dispersed and retarded as far as is practically possible around the property so that no higher storm runoff occurs within any natural or manmade waterway.

While the design of the Project needs to consider soil erosion risks and mitigate against this appropriately, it would also be prudent to incorporate a soil loss and land degradation review into the monitoring program. Other measures to prevent soil loss can be introduced if the design needs modification. An annual review for the first five years of operation would be appropriate.

### 6.2 Wildfire

The location of the property within a dry arid climate gives it an inherent risk of fire damage. Bush fires are a common occurrence during Australian summers and occur more easily in dry areas where fuel (dry plant matter) for a fire is readily available. Summer thunderstorms are also common within Goulburn Broken region and as such further increase the risk of bushfires.

The key to fire management is to manage fuel loads, so that if fire does occur it is of low intensity and controllable. It will be important to consider how this is done and a number of options are available. One option would be to graze under the panels with sheep, ensuring that the sheep are unable to damage the panels as part of the initial design. This may mean preserving some of the existing farm infrastructure so that stock water can be reticulated



around the property. Another option would be to use chemical weed control to suppress vegetation within and around the panel areas. A third option would be to mulch the soil with rock or some other substances that will suppress or severely limit plant growth beneath the panels. The increased electrical infrastructure may result in higher risk of ignition, but the fuel load management is critical to how a fire, once started, is controlled.

It is anticipated that general bushfire management measures will be addressed in the Project's detailed Environmental Management Plan. The Bushfire Management Plan will be prepared in consultation with the Country Fire Authority (CFA) to ensure that appropriate fire risk assessments are undertaken and measures are implemented during development and operation, to minimise the risk to life and property from fire.

## 7 Conclusions and Summary

- The subject land comprises an area of approximately 430 hectares of agricultural land on Benalla-Yarrowonga Road, Benalla in five separate parcels. The land is currently utilised for grazing and cropping.
- There are no inherently unique features about the subject land that distinguish it from neighbouring farms in the area.
- The climate of the area is notable for dry and hot summers, summer thunderstorms, moderately low annual rainfall, and significant frost incidence in winter.
- Much of the native vegetation within the four properties has been removed over the years. Some mature eucalypts remain near farm dams and in the north east corner of the combined parcels. Remnant vegetation also occurs along the drainage corridor between the north and south groups of land parcels.
- The landform is a flat plain and is part of the extensive landscape of the Benalla Plain.
- The soil types present are noted for low permeability and there is a regional problem in this area with impeded drainage.
- The land is neither highly productive nor particularly versatile. It is not considered to be significant land from an agricultural perspective
- The development of a solar energy facility on the combined property will alter the nature of the farms. Grazing with cattle may no longer be possible except within areas where no panels are to be located. Cropping will no longer be practical as residual areas with no panels are either timbered or too small to be used for broad acre crops. With appropriate design of the panels and introduction of stock water, sheep may be able to be grazed between the panels. The carrying capacity of the farm will be reduced.
- There are no perceived detrimental impacts of the development of the solar energy facility to the surrounding farm businesses. The impacts to the agricultural amenity of the Region are not significant.
- The concentration of runoff from the panels onto the soil surface may initiate soil erosion and streambank erosion. Consideration needs to be given to minimizing this risk in the design stage.
- Heightened wildfire risk will occur if attention is not given to how fuel loads on the

farm are managed. Fuel load management needs to be considered as part of the project design.

# Appendix I

## Model for 25 First Cross Cows for Vealer Production

<b>Opening</b>			<b>Closing</b>	
Cows	25		Cows	25
Heifers (joined)	5		Heifers	5
Bulls	1		Bulls	1
<b>Purchases</b>			<b>Sales</b>	
Heifers	5		Weaners	25
Bulls	1		Bulls	1
Birth	25		Cull Cows	4
			Deaths and provisions	1
<b>Total</b>	<b>62</b>		<b>Total</b>	<b>62</b>
<b>Annual Feed Requirements</b>				
Type of Stock	DES rating	Portion of the year		DSE
Cows (weaner mothers)	14	12	months	350
Heifers	9	12	months	45
Bull	14	12	months	14
			Total DSE	409
<b>Area required at</b>	<b>10 DSE/ha</b>		<b>41 hectares</b>	

Cull cow price	2.1	\$/kg		
Weaner sale price	3.1	\$/kg		
Cull cow sale weight	550	Kg		
<b>Income</b>	<b>Per ha</b>	<b>Unit</b>	<b>Price/unit</b>	<b>Cash Income</b>
			<b>\$/unit</b>	<b>\$</b>
Sale of Weaners	25	head	3.10	23250
Sale of Cull Cows	4	head	2.10	4620
Sale of Cull Bull	1	head	2100.00	2100
<b>Total Income</b>				<b>29970</b>
<b>Expenditure</b>	<b>Quantity</b>	<b>Units</b>	<b>Price</b>	<b>Cash Costs</b>
			<b>\$/unit</b>	<b>\$</b>
Purchase of Heifers	4	head	650.00	2600
Purchase of Bulls	1	head	3500.00	3500
Cartage costs	5	from point of purchase	25.00	125
Cartage costs	29	to point of sale	25.00	725
Saleyard fees	29	head	8.00	232
Agents commision	4.5	percentage of sale revenue	0.045	1349
Fodder vconservation	25	Rolls of hay	26.000	650
Fertiliser (Pasture Booster)	0.1	tonne/ha	750.00	3000
Fertiliser (urea)	0.1	tonne/ha	650.00	2600
Drenches and vacines	178	head	10.00	3560
<b>Total Costs</b>				<b>18341</b>
<b>Gross Margin</b>				<b>11629</b>
<b>Gross Margin/DSE</b>				<b>45</b>
<b>Gross Margin/ha</b>				<b>284</b>